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Grassland-woodland transitions Special Feature

1 Fire dynamics distinguish grasslands, shrublands and woodlands as alternative attractors in the

2 Central Great Plains of North America

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9 Running Header: Tri-Stability of Grasslands, Shrublands, and Woodlands

10

11 Summary

12 1. This review synthesizes evidence that altered fire frequency drives discontinuous ecosystem
13 transitions from mesic grasslands to shrublands or woodlands in the Central Great Plains, U.S.A.

14 2. Long-term fire manipulations reveal that grassland to shrubland transitions are triggered when
15 fire-free intervals increase from 1-3 years to $\geq 3-8$ years and longer fire returns (~10 years or
16 more) result in transitions to woodlands. Grazing and soil properties alter these fire thresholds.

17 3. Grassland to shrubland transitions are abrupt and exhibit non-linear relationships between
18 driver and state variables. Transitions to shrublands and woodlands exhibit hysteresis, where
19 reintroducing frequent fires does not reverse transitions in management-relevant time-scales
20 (decades).

21 4. Non-linear transitions and hysteresis emerge because grasses generate positive feedbacks with
22 fire that create strong demographic barriers for shrub and tree establishment. Fire-free intervals
23 allow shrubs and trees to reach a size sufficient to survive fire, reproduce, and disrupt the fire
24 feedback loop through competition.

25 5. *Synthesis*: Mesic grasslands, shrublands, and woodlands constitute self-reinforcing states
26 (alternative attractors) separated by critical fire frequency thresholds. Even without major shifts
27 in climate, altered fire frequency can produce dramatic state-changes, highlighting the
28 importance of fire for predicting future ecosystem states. Local management should focus on
29 prevention of unwanted transitions rather than post-hoc restoration.

30 **Key-words:** alternative stable states, bi-stability, bush encroachment, critical transitions, plant
31 population and community dynamics, positive feedbacks, resilience, restoration, stability,
32 tallgrass prairie, tipping points, woody encroachment

33

34 **Introduction**

35 Woody encroachment—the increasing extent and dominance of woody plants in grass-dominated
36 systems—is occurring across most North American grassland ecosystems (Archer *et al.* 1988,
37 Briggs *et al.* 2005, Van Auken and McKinley 2008, Barger *et al.* 2011, Ratajczak, Nippert &
38 Collins 2012), and in many other grasslands globally (Eldridge *et al.* 2011). This recent
39 widespread increase in shrub and tree cover in grasslands and savannas can lead to states of co-
40 dominance by shrubs and grasses or complete conversions of grasslands to shrublands or tree-
41 dominated woodlands, often referred to as an ecosystem transition.

42 The ramifications of these ecosystem transitions are multifarious, with impacts on
43 community composition and vegetation structure (Eldridge *et al.* 2011, Ratajczak *et al.* 2012),
44 ecosystem function (Barger *et al.* 2011), ecohydrology (Huxman *et al.* 2005, Brunsell, Nippert &
45 Buck 2014) and long-term conservation of biodiversity (Gray & Bond 2012). Woody
46 encroachment into mesic grassland can impact regional economies by reducing forage for large
47 grazers (Hoch, Briggs & Johnson 2002, Briggs *et al.* 2005, Limb *et al.* 2010), hindering
48 economically-important livestock production (Limb *et al.* 2011).

49 Woody encroachment into grasslands has been attributed to a variety of drivers operating
50 at global (elevated CO₂, climate change; Bond & Midgley 2012, Kulmatiski & Bear 2013),
51 regional (nitrogen deposition, fragmentation; Kochy & Wilson 2001, Briggs *et al.* 2005) and
52 local scales (over-grazing, fire; Walker *et al.* 1981, Roques *et al.* 2001, Fuhlendorf *et al.* 2008,

53 Van Auken & McKinley 2008). Within mesic grasslands, including North American tallgrass
54 prairie, changes in the timing, intensity and frequency of fire have been implicated as important
55 proximate drivers of transitions from grasslands to shrubland or woodland (Briggs *et al.* 2005,
56 Fuhlendorf *et al.* 2008, Bond 2008, Gibson 2009, Twidwell *et al.* 2013a).

57 As with many grasslands and savannas globally (Archibald, Staver & Levin 2012), fire
58 frequency in the North American Central Great Plains (CGP) is largely controlled by the number
59 of ignition events, which occur via lightning strikes or by humans (Allen & Palmer 2011,
60 Stambaugh, Guyette & Marschall 2013, Twidwell *et al.* 2013b). The best estimates of pre-
61 settlement fire regimes in CGP grasslands suggest that fire-free intervals generally ranged from
62 3-5 years (Wright & Bailey 1982, Allen & Palmer 2011, Desantis, Hallgren & Stahle 2010,
63 Strambaugh *et al.* 2013). Fire frequency now varies across the region (Mohler and Goodin 2012)
64 from annual or biennial in many grasslands managed primarily for cattle production (Smith &
65 Owensby 1978), to 3-4 years in areas managed to balance cattle production and biodiversity
66 (Fuhlendorf *et al.* 2009, Allred *et al.* 2011), to long-term fire suppression of 20 years or more
67 associated with a cessation of ranching and sub-urban development (e.g. Hoch *et al.* 2002,
68 Briggs *et al.* 2005, Mohler & Goodin 2012). A critical question is if and how this landscape will
69 respond to changes in fire frequency.

70 This review synthesizes and expands upon recent research on fire as a driver of woody
71 encroachment in mesic grasslands (i.e., tallgrass prairies) of the North American CGP. For this
72 review, we define the CGP as the ecoregion bounded to the south by the Cross-Timbers region,
73 to the north by transition from C₄ grass dominance to C₃ grass dominance, to the west by the
74 transition to mixed grass prairie, and to the east by deciduous forest (similar to Barger *et al.*
75 2011). The focus on temperate mesic grassland transitions is timely, given the need for increased

76 conservation of this grassland (Hoekstra et al. 2005) and widespread manipulation of fire in
77 grasslands (Mohler & Goodin 2012, Twidwell et al. 2013b). We review the mechanistic and
78 experimental evidence for whether fire frequency creates tipping points that separate grasslands,
79 shrublands and woodlands as alternative attractors. We build on >30 years of extensive research
80 manipulating fire frequency and grazing in a North American tallgrass prairie at the Konza
81 Prairie Biological Station (KPBS), as well as data from other tallgrass prairie sites in the region.

82

83 **Conceptual Framework**

84 Woody encroachment of grasslands has been described using many different conceptual
85 frameworks, including succession (Archer *et al.* 1988), gradual linear dynamics (Roques *et al.*
86 2001), state and transition models (Westoby, Walker & Noy-Meir 1989, Briske *et al.* 2005,
87 Briske, Fuhlendorf, & Smeins 2006), alternative attractors (or alternative stable states) (Walker
88 *et al.* 1981, Frehlich *et al.* 1999, Anderies et al. 2002, Folke *et al.* 2004, Bestelmeyer *et al.* 2011),
89 demographic models (Higgins & Schieter 2012), rapid changes in ecosystem drivers
90 (Bestelmeyer *et al.* 2013), physiological thresholds (Hoffman *et al.* 2012, Twidwell *et al.* 2013a)
91 and others (Scholes & Archer 1997, Bond 2008, Briggs *et al.* 2005). Here we focus on
92 comparing linear and alternative attractor models, because ecosystems with alternative attractors
93 are susceptible to rapid and difficult to foresee regime shifts (Holling 2001, Folke *et al.* 2004,
94 Walker & Salt 2006, Scheffer 2009) and knowledge of potential alternative attractors is also key
95 for successful ecosystem restoration (see Briske et al. 2008, Suding & Hobbs 2009).

96 Different fire frequencies could generate non-linear transitions that are difficult to reverse
97 (i.e. tipping points, critical thresholds). Non-linear responses occur when an ecosystem state is
98 initially resistant to external forcing, but has a point(s) where gradual forcing precipitates non-

99 linear changes in state (threshold systems) (Fig 1, Noy-Meir 1975, May 1977, Holling 2001,
100 Walker 1981, Folke 2006, Briske *et al.* 2008, Scheffer 2009, Bestelmeyer *et al.* 2011). In more
101 extreme cases, threshold transitions also exhibit hysteresis, where eliminating the external
102 forcing or returning driving variables to their pre-transition levels is insufficient to reverse the
103 state transition (Noy-Meir 1975, May 1977, Walker *et al.* 1981). When a system exhibits
104 threshold transitions and hysteresis, we refer to the two potential states as alternative attractors
105 (similar to the concept of alternative stable states and critical transitions), “critical thresholds”
106 refer to non-reversible thresholds, and “regime shifts” refer to transitions from one alternative
107 attractor to another (Scheffer 2009).

108 Determining if systems have alternative attractors requires multiple lines of inference,
109 including but not limited to mechanistic studies and studies relating salient driver variables with
110 ecosystem state (Scheffer & Carpenter 2004, Schroder *et al.* 2005, Bestelmeyer *et al.* 2011,
111 D’Odorico *et al.* 2012). Mechanistic studies of ecological thresholds typically focus on
112 demography and feedback processes (Archer *et al.* 1988, Roff & Mumby 2012, Higgins &
113 Scheiter 2013), because ecological thresholds occur primarily in systems with demographic
114 barriers and/or strong feedback mechanisms (De Roos and Persson 2002, Walker & Salt 2006,
115 D’Odorico *et al.* 2012, Boerlijst, Oudman, & Roos 2013, Higgins & Schieter 2013, Huss *et al.*
116 2013). Demographic bottlenecks are establishment barriers or low population growth rates for a
117 life stage, resulting from evolved life history traits and/or ecological constraints (Grime 1979).
118 Demographic bottlenecks can suppress a potentially dominant functional group through priority
119 effects and other mechanisms (De Roos & Persson 2002, Higgins & Schieter 2012, Huss *et al.*
120 2013). Distinguishing between feedbacks and demographic bottlenecks can be difficult because
121 feedbacks by one group or species can create demographic bottlenecks for other one or more

122 other species. However, feedbacks generally refer to interactions that amplify (positive
123 feedbacks) or dampen (negative feedbacks) pressures (Walker & Salt 2006, D'Odorico *et al.*
124 2012). Experimental and observational approaches can identify thresholds by determining
125 whether a system exhibits linear or threshold relationships between driver and state (Scheffer &
126 Carpenter 2004, Bestelmeyer *et al.* 2011). Reversing the change in drivers that precipitated a
127 threshold transition can identify hysteresis (Fig. 1). For transitions from grasslands to shrublands
128 and woodlands, we first review the mechanistic evidence for feedbacks and demographic
129 barriers, followed by evidence for fire frequency thresholds, abrupt ecological shifts and
130 hysteresis.

131

132 **Grassland to shrubland transitions**

133 *Mechanistic Background:* Historically, much of the CGP was tallgrass prairie, an herbaceous
134 plant community dominated by rhizomatous C₄ (i.e. warm-season) grasses with a diverse
135 subdominant community of C₃ grasses, forbs, and legumes (Collins & Adams 1983, Gibson &
136 Hulbert 1987, Collins & Calabrese 2012). In this region, the balance of precipitation and
137 evapotranspiration can support woody vegetation (Borchert 1950, Hayden 1998) and yet, woody
138 plant cover was historically low, except along riparian corridors and certain other landscape
139 features (e.g., outcrops, seeps, etc.) (Weaver 1954, Wells 1970, Axelrod 1985, Abrams 1985).
140 The dominant grasses of this region are well-adapted to fire and drought, but poorly adapted to
141 light limitation (Knapp 1993, Scholes and Archer 1997, Bond 2008, Nippert *et al.* 2011, Schieter
142 & Higgins 2012) and they generate self-reinforcing feedbacks that promote these conditions and
143 demographic barriers that inhibit other plant growth forms by: 1) leaving little open space for
144 colonization by other species, even in post-fire windows (Weaver 1954, Briggs & Knapp 2001,

145 Benson & Hartnett 2006); 2) producing large concentrations of fibrous roots in the upper 30 cm
146 (Jackson *et al.* 1996, Nippert & Knapp 2007, Nippert *et al.* 2012) that can rapidly utilize water
147 and nutrients at this soil depth (Knapp 1993, Epstein *et al.* 1997, Knapp *et al.* 2001,
148 Bredenkamp, Spada, & Kazmierczak 2002, Ocheltree *et al.* 2013, 2014); and 3) generating large
149 amounts of herbaceous biomass that facilitates frequent and intense fires, resulting in direct
150 mortality of unprotected meristems (Gibson, Hartnett, & Merrell 1990, *sensu* Van Wilgen *et al.*
151 2002, Bond 2008, Scheiter & Higgins 2012). As a result, the establishment of shrub seedlings in
152 frequently burned grasslands is rare (Benson & Hartnett 2006, Ratajczak *et al.* 2011).

153 However, once shrubs establish in grasslands, the competitive dynamics between grasses
154 and shrubs change dramatically. Initially, shrub seedlings recruit as single-stemmed ramets that
155 are highly susceptible to top-kill by fire. Given sufficient time and resource availability
156 encroaching shrub species in CGP tallgrass prairie, such as *Cornus drummondii* and *Rhus*
157 *glabra*, form clonal multi-stem clusters in the grassland matrix (“shrub islands”) that increase in
158 both height and radial extent over time (Petranka & McPherson 1979, Collins & Adams 1983,
159 Anderson *et al.* 2000, Harrell *et al.* 2001, McCarron & Knapp 2003, Brudvig *et al.* 2007,
160 Ratajczak, Nippert & Ocheltree *in press*). Increasing shrub cover leads to light limitation for
161 grasses, along with concomitant decreases in grass cover, grass biomass, and the fine fuels that
162 carry fire (Heisler *et al.* 2004, Lett & Knapp 2005). While the reductions in grass biomass are
163 greatest at the center of shrub clusters, even the edges have significantly lower fine fuels,
164 allowing new clonal recruits to benefit from shrub-mediated fire suppression (Ratajczak *et al.*
165 2011). If fire kills the above-ground portion of large shrubs, they typically resprout and reach
166 their former height in as little as one or two years (Heisler *et al.* 2004, Hajny, Hartnett & Wilson
167 2011). In the even rarer instances where fire kills shrubs completely, the potential for C₄ grasses

168 to recover their pre-transition productivity in short time frames (2 years or less) has usually
169 eroded (Lett & Knapp 2005), leaving windows of opportunity for shrub seedlings to establish in
170 a low-competition environment. Thus, while frequent prescribed fires might inhibit shrub
171 establishment, they may no longer be a viable filter for prohibiting shrub expansion once shrub
172 establishment is initiated.

173 The effects of resource competition and availability also change as shrubs reach larger
174 size-classes. Mature clonal shrubs are deep-rooted and obtain a larger percentage of their water
175 from deeper soils (> 50 cm depth), reducing competition for water with the dominant grasses,
176 which rely primarily on shallow soil water (McCarron & Knapp 2001, Ratajczak *et al.* 2011).
177 Use of deeper water sources by shrubs mitigates susceptibility to summer drought and climate
178 variability (Nippert *et al.* 2013). Crucially, deep-rooted parent stems can also transfer water to
179 developing clonal stems in the grassland matrix, allowing them to avoid competition with grasses
180 and increase in size until they can access deep soil moisture, suppress grass growth via shading,
181 and begin developing their own clonal recruits (Ratajczak *et al.* 2011, Killian 2012). The clonal
182 growth form and rooting properties of these shrubs, combined with their effects on fire
183 suppression, creates a positive feedback loop with low fire intensity and alters the demographic
184 bottleneck related to shrub recruitment, both of which facilitate shrub cluster survival and
185 expansion (Petranka & McPherson 1979, Yao *et al.* 1999, Ratajczak *et al.* 2011, similar to De
186 Roos & Persson 2002, D'Odorico *et al.* 2012, Huss *et al.* 2013), but only if shrubs are allowed to
187 increase in size by fire-free intervals.

188 *Experimental and observational evidence for fire thresholds:*

189 The mechanistic evidence presented thus far indicates that decreasing fire frequency
190 should facilitate a transition to shrublands. The presence of feedback mechanisms and

191 demographic potential associated with clonal life history traits in both grasses and shrubs,
192 suggests that this transition may be non-linear and capable of hysteresis (Walker & Salt 2006).
193 A synthesis of fire frequency studies (Fig 4-5) shows that fire return intervals ≤ 2 years prevent
194 shrub expansion in CGP grasslands (Bragg & Hulbert 1976, Briggs & Gibson 1992, Kettle *et al.*
195 2001, Bowles & Jones 2013, Ratajczak *et al. in press*; Fig. 2), 3 year fire returns sometimes
196 maintain grasslands, but can also allow transitions to shrublands, and fire returns >3 years
197 consistently result in rapid shrub expansion (Brudvig *et al.* 2007, Bowles *et al.* 2013, Ratajczak
198 *et al. in press*). This non-linear relationship between fire and shrubland formation is consistent
199 with alternative attractor theory. Moreover, the transition from grassland to shrubland has the
200 hallmarks of a threshold transition (e.g. Scheffer & Carpenter 2004, Bestelmeyer *et al.* 2011):
201 abrupt shifts in shrub cover over time, spatiotemporal bi-modality of system state, and non-linear
202 correlations between state and drivers variables (Fig. 2; Ratajczak *et al. in press*). The transition
203 to shrub-grass co-dominance typically takes 20 years, with gradual increases in shrub cover at
204 first, and rapid rates of clonal expansion later in the process, as illustrated by long-term
205 measurements at KPBS (Fig 2B; Collins & Adams 1983, Ratajczak *et al. in press*). Analysis of
206 28 years of plant composition at KPBS indicates that abrupt shifts in shrub cover are not related
207 to abrupt shifts in climate or fire (i.e. pulses), but instead are correlated with gradual changes in
208 grass cover (a proxy for fire intensity and the effects of grasses on resource availability;
209 Ratajczak *et al. in press*). This suggests that the abrupt transition from grassland to shrubland
210 represents the crossing of a threshold, rather than a response to abrupt changes in salient driver
211 variables (Bestelmeyer *et al.* 2011). Demographic rates, in particular the high survival and rapid
212 rate of clonal expansion, might also contribute to the abruptness of grassland to shrubland
213 transitions. The importance of demographic bottlenecks (e.g. Huss *et al.* 2013) is further

214 evidenced by the 8-fold faster expansion rates by clonal shrubs, compared to non-clonal wood
215 plants (Fig 2A-C).

216 For grasslands and shrublands to be alternative attractors they must also show hysteresis
217 with respect to fire frequency and grass dominance (Fig 1C). The clonal shrub *Rhus glabra* has
218 the capacity to withstand annual fires once established (Hajny *et al.* 2011) and although exposing
219 clonal oak shrublands to biennial fires initially lowers cover, it returns to previous levels within 2
220 years and shrubs that survive increase in size, reducing long-term fire susceptibility (Harrell *et*
221 *al.* 2001, Boyd & Bidwell 2002). Data from KPBS also show hysteresis. Directly after a
222 transition to shrubland, ungrazed grasslands were burned twice in 4 years, but failed to return a
223 grassland state (Ratajczak *et al. in press*). We attribute these examples of hysteresis to the ability
224 of shrubs to both suppress grasses and resist fire, and to resprout when top-killed.

225 Similar to other alternative attractors (Staver *et al.* 2011, Roff & Mumby 2012), critical
226 thresholds in CGP grasslands appear to be context-specific. Fire intensity and frequency play an
227 interactive role, whereby less frequent but more intense fires can exclude woody plants
228 (Fuhlendorf *et al.* 2008, Twidwell *et al.* 2013a) and vice versa (Ratajczak *et al. in press*).
229 Resource availability and other disturbance processes are also important. For instance, most
230 establishment and expansion of shrub species at KPBS and elsewhere occurs in areas with deeper
231 soils, while uplands with thin soils are rarely colonized by shrubs, despite long-term fire
232 suppression (Fig 2D, Bragg & Hulbert 1976, Ratajczak *et al.* 2011, Bowles & Jones 2013). This
233 is surprising, because upland fires are less intense (Gibson *et al.* 1990). The inability of shrubs to
234 reach a fire resistant size in uplands is most likely due to greater run-off, coarser soils, and
235 shallower soil depth, which collectively results in lower available soil moisture (Nippert *et al.*

236 2011) and forces shrubs to compete directly with grasses in upper soil layers (Nippert & Knapp
237 2007, Ratajczak *et al.* 2011).

238 Herbivory alters grass-shrub competition in many systems (Holdo *et al.* 2013). Browsing
239 in CGP grasslands does not appear to play a major role in shrubland transitions, considering that
240 the species most preferred by browsers have increased the most in cover (Van Der Hoek *et al.*
241 2002 vs. Heisler, Briggs & Knapp, 2003, Ratajczak *et al.* 2011). However, introducing more
242 diverse or larger browsers could potentially have an effect, as seen in similar systems on other
243 continents (Staver *et al.* 2012). In many grasslands globally, grazing has shifted grassland-
244 shrubland thresholds in favor of shrubs by reducing grass dominance (Walker *et al.* 1981,
245 Scholes & Archer 1997, Fuhlendorf *et al.* 2008). Recent research in the CGP does not support
246 this paradigm. If anything, grazing appears to suppress dominant shrub establishment (Kettle *et*
247 *al.* 2000, Brudvig *et al.* 2007, Ratajczak *et al. in press*), perhaps because native grazers
248 physically damage woody species (Coppedge & Shaw 1997) and create more bare ground which
249 increases sensible heat and reduces surface soil moisture (Walker *et al.* 1981, Nippert *et al.*
250 2013). More research is needed on how grazing affects grass-shrub interactions, considering the
251 predominance of grazing in the CGP and mesic grasslands globally.

252

253 **Transitions to woodlands**

254 *Mechanistic Background:* The final state of woody plant expansion that we consider is
255 conversion to woodlands. We focus primarily on *Juniperus virginiana* (eastern red cedar)
256 woodlands (subsequently referred to as Juniper woodlands) rather than deciduous woodlands,
257 because Juniper woodlands exhibit the greatest expansion in the CGP (Twidwell *et al.* 2013b).

258 As with shrubs, the pyrogenic traits of C₄ grasslands impose limits on Juniper trees. In
259 fact, Juniper woodland expansion should be acutely constrained by fire because unlike grasses
260 and shrubs, *J. virginiana* does not resprout when top-killed and *J. virginiana* develops bark
261 slowly, leaving it poorly insulated against fires until older ages (Vanderweide & Hartnett 2011).
262 As a result, smaller *J. virginiana* (<2 m tall) suffer high mortality rates during fires (Hoch, *et al.*
263 2002, Fuhlendorf *et al.* 2008, Vanderweide & Hartnett 2011). For these reasons, greater fire
264 suppression should be needed for Juniper woodland formation, compared to shrublands.

265 Once *J. virginiana* reaches a larger size its response to fire may exhibit hysteresis. *J.*
266 *virginiana* suppresses grass growth with dense canopies that intercept the majority of sunlight
267 (Hoch *et al.* 2002, McKinley *et al.* 2008, Myster 2009, Limb *et al.* 2010, Van Els *et al.* 2010).
268 With time, this disruption of fuel continuity decreases fire transmission (Abades *et al.* this issue),
269 creating a positive feedback between *J. virginiana* and fire suppression. With long-term fire
270 suppression *J. virginiana* can also over-top and replace shrubs, as shown in long-term vegetation
271 surveys and the inability of shrubs seedlings to regenerate under older *J. virginiana* canopies
272 (Myster 2009, Van Els *et al.* 2010). Thus, while the fires typical of grasslands and shrublands
273 might prohibit tree establishment, exposing mature woodland trees to fires should have little
274 effect.

275 Unlike transitions to shrubland, low water availability and thin soils are less important
276 constraints for *J. virginiana* expansion (Volder *et al.* 2010, 2013). Evergreen trees are at least, if
277 not more, drought resistant than grasses under most drought scenarios (Awada *et al.* 2012). As a
278 result, *J. virginiana* seedlings in fire-free locations have high survivorship in both high-diversity
279 and grass-dominated patches (Ganguli *et al.* 2008), shallow soils, and through droughts (Yao *et*

280 *al.* 1999, Eggemeyer *et al.* 2006, Engle *et al.* 2006, Volder *et al.* 2010, 2013)—conditions that
281 typically exclude trees and most invasive species (Bond 2008, Seabloom *et al.* 2013).

282

283 *Theoretical Description & Empirical Support*

284 Statistical indications of regime shifts (e.g. abrupt shifts, state bi-modality) require experiments
285 and observational data-sets with frequent sampling events and replicates that are scaled with the
286 life span and spatial footprint of organisms involved (van Nes & Scheffer 2005, Bestelmeyer *et*
287 *al.* 2011). Given the long generation time of *J. virginiana*, observing a threshold transition to
288 woodland would require an experiment that increases fire returns slowly, allowing tree species to
289 equilibrate with their changing carrying capacity until a potential threshold is crossed. Instead,
290 most observations of woodland transitions have large gaps between samples (~a decade, Fig. 4,
291 5- references therein), which are not suitable for tests of abrupt shifts between states. Moreover,
292 most examples of woodland transitions take place when fire frequency is altered from frequent
293 fires (1-3 yrs) to complete fire suppression. This effectively pushes the driver variable (fire) far
294 past any potential thresholds. The ecological response to this change in driver variables should
295 be loss of grasses and a pattern of logistic growth by trees and shrubs as they reach their new
296 carrying capacity (May 1977, Hughes *et al.* 2012); this result is evident over 30 to 50 year
297 observations in areas with fire suppression (Fig. 2, 3) (Anderson *et al.* 2000, Hoch *et al.* 2002,
298 Peterson, Reich & Wrage 2007, Limb *et al.* 2010, Van Els *et al.* 2010, Twidwell *et al.* 2013,
299 Ratajczak *et al. in press*).

300 While we lack the data to identify “abrupt shifts” during woodland transitions we can
301 identify management thresholds by asking: is there a fire frequency threshold that prohibits
302 transitions from shrubland to woodland? And if so, does increasing fire frequency in woodlands

303 reverse the transition or does the ecosystem show hysteresis? Detailed mapping of tree
304 establishment and analyses of shrub cover at KPBS shows that 30 years of prescribed fire at 3-4
305 year frequencies allows establishment of shrubs, but not trees (Fig. 2). The lack of tree
306 establishment over a 30-year period with 3-4 year fire intervals and the prevalence of clonal
307 shrublands throughout the region (Petranka & McPherson 1979, Collins & Adams 1983,
308 Anderson *et al.* 2000, Harrell *et al.* 2001, Brudvig *et al.* 2007, Ratajczak *et al.* 2011), suggests
309 that shrublands are a separate alternative attractor from woodlands and that longer fire-free
310 intervals are needed to precipitate a transition to woodland. Less frequent burning (~ 20 year fire
311 returns) or complete fire suppression allows tree establishment (Fig 3) and eventual formation of
312 closed-canopy woodland (Bragg & Hulbert 1976, Kettle *et al.* 2000, Norris *et al.* 2001, Hoch *et*
313 *al.* 2002, Engle *et al.* 2006, Twidwell *et al.* 2013a).

314 A process-based approach suggests that woodland transitions may be possible at lower
315 fire frequencies than the 20-year fire experiment presented here (Fig 4). To resist typical
316 grassland fires, *J. virginiana* must reach a height of ~2.5 m and diameter of 17.5 cm at breast
317 height (1.4 m) (Owensby, Eaton, & Russ 1973, Hoch *et al.* 2002, Vanderweide & Hartnett 2012).
318 Connecting these thresholds to reported *J. virginiana* growth rates (Owensby *et al.* 1973, Engle
319 & Kulbeth 1992, Schmidt & Wardle 2002), we estimate that fire free intervals of 15-20 years
320 would allow consistent tree establishment, although this interval may be as short as 6-10 years
321 for locations with abundant tree seed sources and heavy grazing (Owensby *et al.* 1973, Hoch *et*
322 *al.* 2002, Fuhlendorf *et al.* 2008). These estimates closely match modeling by Fuhlendorf and
323 colleagues (2008), as well as historical observations that *J. virginiana* is more common in
324 pyrrhic woodlands with a fire frequency >5 years (Batek *et al.* 1999, Stambaugh *et al.* 2013).
325 Similarly, a fire following 15 years of fire suppression at KPBS killed ~3/4 of Juniper trees, but

326 did not stop the transition to woodland when it was followed by further fire suppression (Fig
327 2C). This indicates that transitions to Juniper woodland are possible at 15 year fire return
328 intervals. However, the rate of transition will be significantly suppressed with more frequent
329 fires (Fig 2C).

330 Expansion of *J. virginiana* can decrease fire intensity, which could create hysteresis in
331 response to fire. In mixed deciduous/Juniper woodlands, re-introduction of 3-year fire returns
332 and aerial chemical controls allows *J. virginiana* to maintain ~20% cover (Engle *et al.* 2006). In
333 both the southern and northern CGP, reintroducing fire returns of ~2-3 years for a duration of 20
334 to 30 years had only marginal effects on tree cover and increased grass cover to only 10-20%
335 (Peterson *et al.* 2007, Burton, Hallgren & Palmer 2010, Burton *et al.* 2011). In historical records
336 (dendrochronology) Juniper woodlands persisted in areas with fire returns ranging from 2 to 6
337 years (Batek *et al.* 1999, Desantais *et al.* 2010, Strambaugh *et al.* 2013). However, studies by
338 Burton *et al.* (2010, 2011) and Peterson *et al.* (2007) were performed in primarily deciduous
339 woodlands, and results may not apply to Juniper woodlands.

340 A more rapid reversion of woodlands to grasslands typically requires physical or
341 chemical removal of *J. virginiana* trees, combined with frequent burning to foster grass
342 dominance and fire promoting feedbacks (Engle *et al.* 2006, Pierce & Reich 2010, Alford *et al.*
343 2012). To achieve this, tree removal and reintroduction of fire should coincide, or the legacy
344 effects of woodland dominance can facilitate a rapid return to the woodland state (Kettle *et al.*
345 2000). It also may be possible to achieve faster reversals to grasslands using novel burning
346 techniques that stimulate high-intensity (Twidwell *et al.* 2013a).

347 Woodland fire thresholds are context specific in ways that differ from thresholds
348 differentiating grasslands and shrublands. A unique attribute of woodland trees, relative to

349 shrubs, is their ability to establish in more xeric and thin soils with sufficient fire suppression
350 (Fig 4B: Engle *et al.* 2006, Eggemeyer *et al.* 2006, Knapp *et al.* 2008, McKinley *et al.* 2008).
351 Conventional cattle grazing generally favors greater tree establishment by reducing fuel loads,
352 and thereby, fire intensity (Hoch *et al.* 2002, Fuhlendorf *et al.* 2008, Twidwell *et al.* 2013a).
353 Grazing can also create microsite conditions that facilitate woodland seedling establishment
354 (Owensby *et al.* 1973). In contrast, native grazers such as bison (*Bos bison*) can significantly
355 restrict woodland development. At moderate densities at KPBS, bison physically damage *J.*
356 *virginiana* trees (personal observations) and these behavioral traits have been observed in *Bos*
357 *bison* from other North American grasslands (Bork *et al.* 2013, but see Coppedge & Shaw 1997).
358 At KPBS, this effect is so strong that *J. virginiana* is absent from *Bos bison* grazed areas, and
359 instead other trees are more prevalent, such as the thorned tree *Gleditsia triacanthos*
360 (Unpublished data, Z. Ratajczak). These observations indicate the importance of considering
361 grazer impacts as a whole in grassland to woodland transitions, and not just their indirect effects
362 on trees via grass abundance and soil characteristics.

363

364 **Synthesis and Opportunities**

365 Based on the data presented here and our synthesis of results from other fire frequency studies
366 (Fig 4), we propose a conceptual framework of tri-stability for the CGP that treats grasslands,
367 shrublands and woodlands as alternative attractors moderated by critical fire frequency
368 thresholds. Based on experimental and observational studies of fire and ecosystem state we have
369 constructed complementary catastrophe fold (Fig 4) and state and transition models that illustrate
370 the positions of critical thresholds and the system's capacity for hysteresis (Fig. 5). In areas with
371 lower water holding capacity or thin soils that restrict access to deep soil moisture, shrubs cannot

372 establish and grasslands and woodlands are the only viable alternative attractors. Starting with
373 grasslands as the baseline state, fire return intervals of 3-8 years result in transitions to
374 shrublands, and fire frequencies of 8-10 years lead to transitions to woodlands (Fig 5). Once a
375 shrubland or woodland state is established, self-reinforcing feedback mechanisms and altered
376 demographic sensitivity to fire result in hysteresis, such that decreasing the fire return interval to
377 pre-transition levels does not readily return the ecosystem to a grassland state.

378 The tri-stability framework presented here is novel on two fronts. First, evidence for
379 alternative attractors with descriptive mechanisms *and* non-linear transitions and hysteresis in
380 response to changes in driver variables are rare in terrestrial ecosystems (Schroder *et al.* 2005).
381 Identifying ecosystem thresholds, hysteresis, and the mechanisms behind these processes are
382 major challenges in adaptive management and governance (Walker & Salt 2006) and ecosystem
383 and community ecology (Sutherland *et al.* 2013). Second, in a single region (CGP) and climate
384 zone, we provide evidence for three distinct ecosystem states depending on human management
385 of fire, soil type, and to some extent, grazer identity and abundance. In light of the growing
386 control of fire by humans, we argue that predictions of future vegetation shifts cannot rely solely
387 on climate, and should incorporate fire frequency and social factors that determine fire
388 management plans.

389 Our conceptual framework provides testable hypotheses that can be applied to other sites
390 and in experimental settings. Spatial analyses of tree cover would provide evidence for whether
391 transitions to woodland constitute a regime shift (using methods described in Hirota *et al.* 2011,
392 Staver *et al.* 2011). Other avenues for future research include testing competition models
393 (Chesson 2000), theoretically derived “generic leading indicators” of impending thresholds
394 (Scheffer *et al.* 2012), and demographic models that have advanced prediction in several

395 ecological systems (De Roos & Perssons 2002, Huss *et al.* 2013). Such research might also help
396 identify opportunities for reversing transitions (Fig. 5; Holmgren & Scheffer 2001, Twidwell *et*
397 *al.* 2013b).

398 In the CGP and similar systems the tri-stability framework may serve as a valuable
399 management tool, allowing landowners to employ fire frequency to avoid unwanted state
400 changes. Given the economic and conservation priorities in the CGP (Hoekstra *et al.* 2005), the
401 tri-stability framework suggests that preventing transitions to shrublands and woodlands is more
402 cost effective than post-encroachment restoration, because returning fire will not necessarily
403 facilitate the transition back to a grassland state on management-relevant time scales. Therefore,
404 reversing unwanted transitions will likely require costly inputs, such as physical and chemical
405 removal.

406 Combining theoretical predications and application, we agree with others who have
407 cautioned that critical thresholds can vary over time (Bestelmeyer & Briske 2012). Conditions
408 that facilitate grass growth, greater fire intensity, or reduce tree/shrub growth will favor the
409 grassland state, requiring longer fire-free intervals to facilitate a transition to a shrubland or
410 woodland (Fig. 4C, *sensu* Staver *et al.* 2011, Bond & Midgley 2012, Hoffmann *et al.* 2012, Roff
411 & Mumby 2012). Initial evidence suggests that fire thresholds have already changed in the CGP;
412 prior to European arrival, the estimated fire return interval for the CGP was ~4 years (Wright &
413 Bailey 1982, Allen & Palmer 2011) and that much of the region was devoid of shrublands and
414 woodlands (Weaver 1954, Wells 1970, Axelrod 1985, Abrams 1986). Now, 3 to 4 year fire
415 frequencies are often insufficient to prevent the transition to shrublands (Fig 2). These
416 observations suggest that fire thresholds have responded to global and/or regional pressures, such
417 as elevated CO₂ (Bond & Midgley 2012), loss of larger browsers and native grazers, and exurban

418 expansions that have increased woody plant cover and enhanced woody plant seed sources
419 (Briggs *et al.* 2005). Given this potential flexibility, continued monitoring of grasslands and
420 adaptive management are critical (for examples, see Fuhlendorf *et al.* 2008, Bestelmeyer &
421 Briske 2012, Twidwell *et al.* 2013b).

422 The CGP grasslands share many drivers, feedbacks, and demographic traits for woody
423 encroachment with other grasslands and savannas (Scholes & Archer 1997, Wu & Archer 2005,
424 Bond 2008, Staver *et al.* 2011, D'Odorico *et al.* 2012, Higgins & Schieter 2013, Holdo *et al.*
425 2013), contributing fertile ground for cross-site syntheses and development of more sustainable
426 grassland management. One major research opportunity is elucidating the role of grazers and
427 browsers on woody encroachment in the CGP. Identifying system-specific roles of grazers and
428 browsers on ecosystems transitions will improve our ability to identify patterns and generalize
429 across ecosystems, resulting in better *a priori* detection of ecosystem thresholds and enhanced
430 opportunities to avoid critical thresholds.

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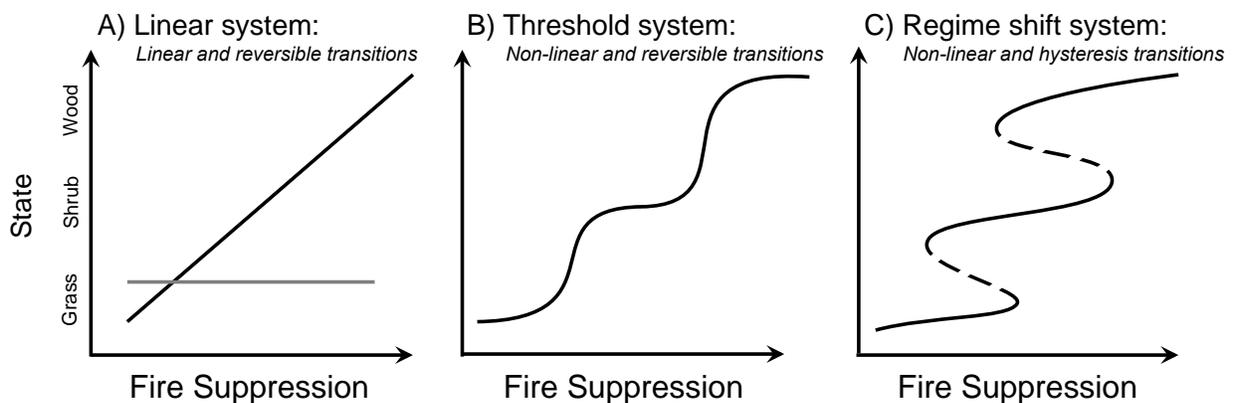
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789 Fig. 1: A depiction of potential internal ecosystem dynamics in response to fire. For all panels,
 790 solid lines denote stable equilibria, and in C) dotted lines delineate unstable repellors. A) shows
 791 the null hypothesis where fire does not result in ecosystems transitions (grey line) and a scenario
 792 where CGP ecosystems respond gradually to fire (black). B) shows a threshold system where
 793 small changes in fire can lead to disproportionate, but reversible change in system state. In
 794 systems with alternative attractors (C), shifts between states show threshold behavior as in (B). In
 795 However, returning drivers to their pre-transition values does not reverse the transition. This
 796 figure is based on works by Noy-Meir (1975), Walker *et al.* (1981), Holling (2001), Folke *et al.*
 797 (2004), Scheffer (2009), and Bestelmeyer *et al.* (2011).

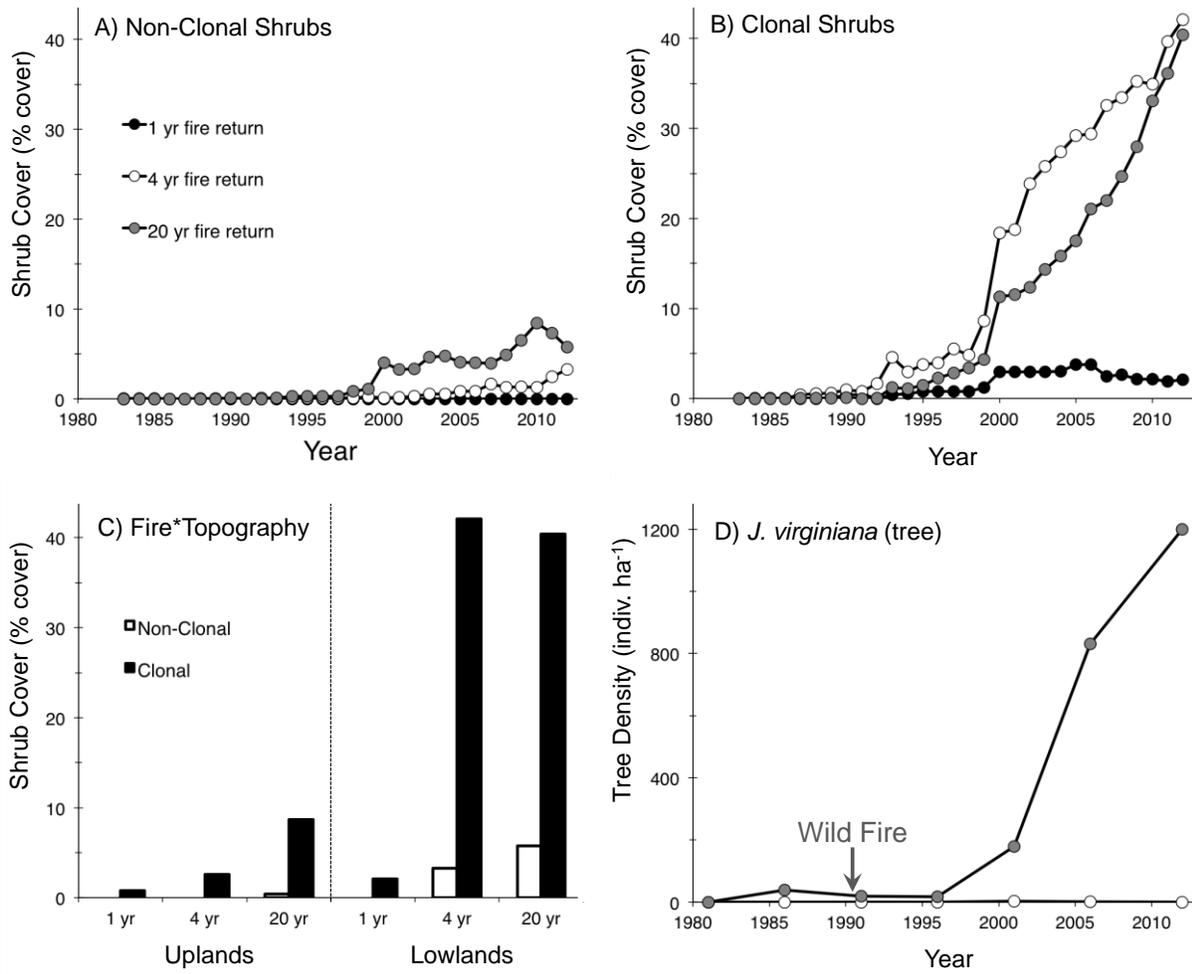


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800 Fig 2. Measurements of shrub and tree dynamics in treatments of Konza Prairie exposed to
801 different prescribed frequencies starting in the late 1970's. "Clonal shrubs" refer to *Cornus*
802 *drummondii*, *Rhus glabra*, and *Prunus americana* cover and "non-clonal shrubs" include all
803 other shrub species with a canopy that exists above the grass layer. (A) and (B) depict changes in
804 shrub cover within lowland topographies for non-clonal (A) and clonal (B) functional groups.
805 Fire free intervals vary from 1 year (black fill), 4 years (white fill) and 20 years (grey fill). (C)
806 depicts the factorial cross of fire frequency and topography (uplands and lowlands) with respect
807 to shrub cover, for non-clonal (white) and clonal shrubs (black) after 30 years of fire frequency
808 manipulation (i.e. the level of shrub cover circa 2012). All shrub cover estimates are averaged
809 across grazed and ungrazed treatments (n = 40, 10 m² plots per combination of fire and
810 topography, derived equally from grazed and ungrazed areas). (D) Shows changes in *J.*
811 *virginiana* tree density for ungrazed areas with a fire free interval of 4 years (white fill) and 20
812 years (grey fill). These data come from detailed mapping of catchment basins (see figure 3). The
813 arrow in (D) indicates the timing of a wildfire that affected the 20-year fire treatment.

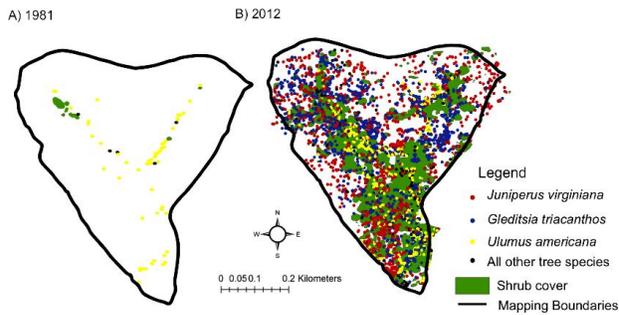
Grassland-woodland transitions Special Feature



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816 Fig. 3: Changes in woody species occurrence on an ungrazed catchment basin at Konza Prairie in
817 A) 1981 and B) 2012, with only one fire since 1983. In both 1981 and 2012, coordinates of all
818 tree stems and shrubs above the grass canopy were recorded. Trees were mapped as points and
819 shrubs as polygons (see Briggs et al. 2002 for more details). For symbols, *Juniperus virginiana* =
820 red dots, *Gleditsia triacanthos* = blue dots, *Ulmus americana* = yellow dots, all other tree species
821 = black dots, and shrub cover = green polygon. Note that the watershed boundaries changed
822 between 1981 and 2012, therefore, the original mapping boundaries are delimited with a black
823 line.



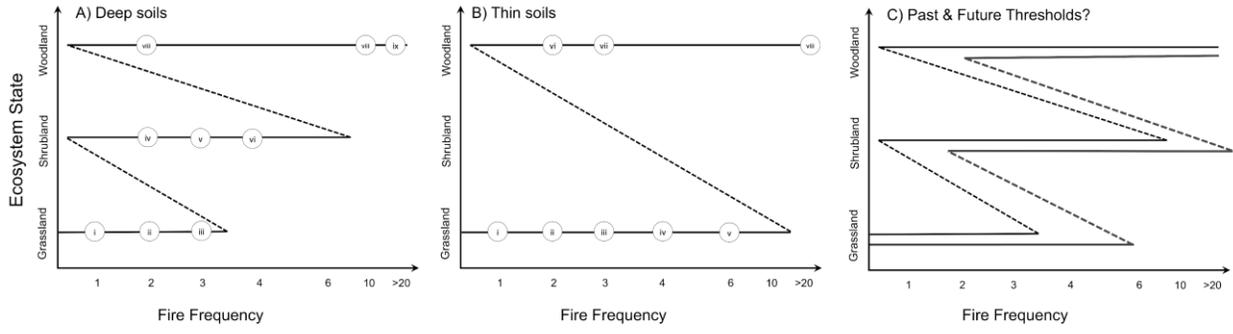
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827 Fig. 4: The CGP tri-stability framework for alternative attractors of grasslands, shrublands, and
828 woodlands in (A) deep and (B) thin soils. Horizontal black lines denote alternative attractors and
829 dotted lines denote unstable states. Circles with roman numerals represent contrasting ecosystem
830 states identified by experimental or observational studies showing CGP ecosystem has existed at
831 the respective state and fire frequencies indicated on the x- and y-axes. Following thresholds
832 from Ratajczak *et al. in press*, grasslands were those ecosystems with <10% shrub cover and C₄
833 grasses present, shrublands were 10-60% shrub cover, with minimal trees present, and
834 woodlands were those ecosystems with many trees above the 2.6 m tall, 17 cm diameter at breast
835 height fire-mortality thresholds (Owensby 1973, Hoch *et al.* 2002, Vanderweide & Hartnett
836 2011). C) depicts how thresholds may change (grey lines) relative to current thresholds (black
837 lines), if shrub growth rate is increased more than grass growth rate (e.g. more grazing, elevated
838 CO₂). Factors that favor grass dominance would move the curve in the opposite direction. Note
839 that shifts from grassland to shrubland were discrete (occurring in 2-5 years), whereas transitions
840 are more gradual between grassland and woodland, and shrubland and woodland. Supporting
841 citations: Bowles and Jones 2013: A) i, ii, iii, v, B) i, ii, iii, iv, v; Boyd and Bidwell 2002: A) iv;
842 Bragg and Hulbert 1976: A) ii, ix; Briggs and Gibson 1992, Briggs *et al.* 2002, Fig 2 & 3 (this
843 review): A) i, ii, v, xi; B) i, iii, viii; Fuhlendorf *et al.* 2008: A) viii; Fuhlendorf *et al.* 2009: A) iii;
844 Harrell *et al.* 2001: A) ii; Kettle *et al.* 2000: A) ii, xi; Hoch *et al.* 2002: A) ix B) viii; Owensby *et*
845 *al.* 1973: A) i, ii; Peterson *et al.* 2007: A) vii, viii, ix; Process-based estimates (described in text):
846 A) viii; Ratajczak *et al.* 2011, Ratajczak *et al. in press*, Fig 3: A) i, iv, v, vi; B) i, iv, viii; Engle *et*
847 *al.* 2006: B) vii, viii; Burton *et al.* 2010, 2011: B) vi, viii.

Grassland-woodland transitions Special Feature



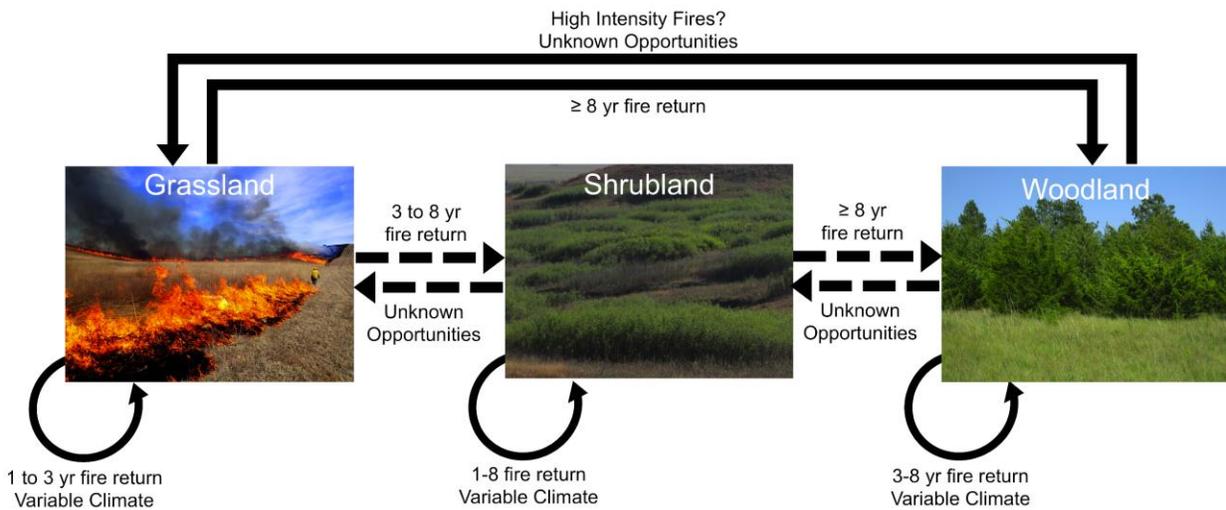
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851 Fig 5. State and transition model of grassland, shrubland, and woodland states. Following Westoby *et al*
852 (1989) and Briske *et al.* (2005), squares represent states and arrows represent processes that may or may
853 not elicit a transition to another state. Dashed arrows represent state trajectories that are only possible in
854 lowland and mesic soils. Hysteresis is accounted for by the “selfing” arrows for shrubland and woodland
855 states, where conditions that used to maintain grasslands do not reverse shrubland and woodland
856 transitions once they have occurred. There are few opportunities to reverse transitions to shrublands and
857 woodlands with fire alone, but we have left an arrow labeled “unknown opportunities” in anticipation that
858 new techniques and adaptive management schemes will emerge to return CGP ecosystems to grasslands
859 (e.g. Twidwell *et al.* 2013). Photo Credits: (Grassland: Eva Horne, Shrubland: Zak Ratajczak, Woodland:
860 John Blair).



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